

Malcolm Crompton

Trust, Transparency & data Governance: Challenges in the APEC privacy framework & the EU directive

HIDE Workshop on International data sharing & Biometric identification: Ethical Issues in an Asian & International Context

Singapore 2 July 2008







Why is 'Privacy' on the APEC agenda?



Overview of APEC & its work on privacy The problem:

- Complex business transactions makes privacy compliance more difficult
- APEC a very diverse region
- Many laws, many regulators
 - Hard for anybody to see the whole
- We need to act now
 - can we wait for extensive law change?
- Effective resolution of complaints
 - Cost to business; cost to consumer

The objective:

- "Privacy is local; processing is global"
- How to keep the original privacy promise comprising:
 - Original economy law
 - Company privacy policy and other undertakings
 - Consumer choices
- In short: eliminate additional "country risk" for the individual







Asia Pacific privacy law – summary position

Omnibus or sector law

USA *

Canada *

Japan

Korea *

Hong Kong *

Australia *

New Zealand *

Taiwan

Russia

* With enforcement

Minimal privacy law

China #

Singapore #

Malaysia #

Thailand #

Mexico #

Chile

India

Indonesia

others

Law under consideration



The APEC Privacy Framework

Nine APEC privacy principles

- 1. Preventing Harm privacy protections should focus on preventing harm and misuse
- 2. Notice clear & easily accessible (cf EU Dir Art 10, 11)
- 3. Collection Limitation collect what's relevant in a lawful & fair manner after notice or consent (cf EU Dir Art 6)
- 4. Uses of Personal Information for expected and compatible purposes, with consent, or where necessary (cf EU Dir Art 7)
- 5. Choice where appropriate, provide clear, accessible mechanism to exercise choice (cf EU Dir Art 8, 14)

Nine APEC privacy principles

- 6. Integrity personal information should appropriately accurate, complete and up-to-date (cf EU Dir Art 6)
- 7. Security appropriate safeguards to protect against unauthorized access, use, modification or disclosure (cf EU Dir Arts 16, 17)
- 8. Access & Correction important (but not absolute) rights (cf EU Dir Art 12)
- 9. Accountability controllers are accountable for compliance with all Principles and must use reasonable steps to ensure that recipients of personal information also comply

The APEC Insight



APEC Privacy Framework & EU Data Protection Directive 95/46/EC

Similarities

- EU Privacy Principles generally map into APEC Privacy Principles although:
 - sensitive information not called out so specifically as EU Dir Art 8
 - right to object to processing not spelt out cf EU Dir Art 14
 - protection against 'automated decisions' EU Dir Art 15
- Significant variations in transposition into national laws



APEC Privacy Framework & EU Data Protection Directive 95/46/EC

Differences

- Enforcement frameworks and approaches process or outcomes?
- Transborder data flows
- The APEC insight...

Insight in Principles 1 & 9

Principle 1

Proportionality: focus effort on where harm greatest

Principle 9

-'Accountability follows the data'

Implementation

International

Part B:

- "44. Member Economies should ... facilitate cross-border cooperation in the enforcement of privacy laws
- "46. Member Economies will endeavor to support the development and recognition or acceptance of organizations' cross-border privacy rules across the APEC region ... that ... adhere to the APEC Privacy Principles."





LIMITED first steps on cross border

- APEC's ECSG Data Privacy Sub-Group addressing a small part of the problem in pathfinder projects
 - Consumer to business (& business to business) only
 - A volunteer group of APEC economies only
 - Cross-Border Privacy Rules only
 - For Businesses that opt in only
 - Hence, probably large companies only
- Expand later if successful
 - Start again if not successful ?!?
- Remember this integrates into wider Sub-Group work eg on information sharing & cooperation between regulators

The APEC CBPR System

- CBPR system has 4 elements:
 - self-assessment; compliance review; recognition; dispute resolution & enforcement
- Pathfinder implemented through 8 projects
 - address the 4 elements
 - 9th project tests the outcomes
- 'Rules' not formal or imposed but when adopted will be enforced:
 - refers to internal procedures developed & used by business
 - must satisfy minimum requirements of APEC privacy principles

The APEC Data Privacy Pathfinder

- The Data Privacy Pathfinder was endorsed by Ministers in Sydney in September 2007
- It focuses on achieving accountable crossborder information flows
 It requires: conceptual framework; consultative processes; practical documents; implementation strategies; and education and outreach
- Aim: to protect personal information no matter where in the APEC region the personal information is transferred or accessed

Pathfinder pilots for CBPR

- Self-assessment guidance for organisations
- Guidelines for accountability agents
- Compliance review of an organisation's CBPRs
- Directory of compliant organisations
- Data Protection Authority & Privacy Contact Officer Directory
- Enforcement Cooperation Arrangements
- Template cross-border complaint handling form
- Governance model
- Cross-Border Privacy Rules International Implementation Pilot Project

Implementation:

As important as the rules

"Layered Defence" essential

Privacy ► Control ► Trust ► Risk ► Accountability

Education

Law

Technology

Governance

Safety Net



Trust Deficit









Layered Defence tools

"Business as usual" – good practice & culture change for staff & citizen users

Law – maybe more, where risks particularly high (eg specific use and disclosure limitations, criminal penalties, special measures to ensure review before critical changes made); NOT just compliance

Technology – design limits information collected, what can be connected and who can see what

Governance – including transparency and accountability

Safety mechanisms for citizens when failure or mistakes occur

Effective enforcement across borders

- Accountability the key
 - "original collector of the personal information remains accountable for compliance with the original privacy framework that applied when & where the data was collected, regardless of the other organisations or countries to which the personal data travels subsequently"
 - "The Australian Dodo Case: an insight for data protection regulation" where <u>ACMA</u> applied this principle

Crompton et al, World Data Protection Report, Vol 9, No 1, Jan 2009 www.iispartners.com/Publications/index.html#Other2009

- Regulator cooperation
 - Legal, Financial, Moral mandates

Malcolm Crompton

Managing Director

53 Balfour Street Chippendale NSW 2008 Australia

+61 407 014 450

MCrompton@iispartners.com www.iispartners.com